Recreation Plan

2020-2024

Crystal Falls Township, Michigan

12/1/2019—DRAFT
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1. Community Description

Crystal Falls Township is located in Iron County, Michigan, in the southwest portion of the Upper Peninsula. It is comprised of approximately 235 square miles, with much of this land made up of forest, lakes, and rivers. Rolling hills account for most of the land terrain and it has a USGS Mean elevation of 1,500 ft. above sea level. Figure 1 located in Appendix A illustrates the boundaries of Crystal Falls Township within Iron County and the State of Michigan.

The Township has a population of approximately 1,743 people according to the 2010 Census and can generally be described as an aging community with a median age of 55.5 years. The population trend over the last several years is slightly increasing, however, the overall population trend for Iron County as a whole has been decreasing.

The focus of this plan is to provide areas and opportunities for the residents of Crystal Falls Township to enjoy the outdoors. The many lakes, rivers, and streams in the area provide numerous outdoor recreational opportunities, and the Township would like to promote these activities by providing new and improved recreational opportunities at local parks, trails, and public access sites.
2. Administrative Structure

Crystal Falls Township is governed by a community elected Board which consists of five (5) members including the Township Supervisor. There is a Township Board Meeting that is held every month on the second Tuesday at 2:00 p.m. at the Township Hall. The current members of the Board and their positions are noted below:

- Supervisor: Scott Kenney
- Clerk: Nancy Niemi
- Treasurer: Jen Ketola
- Trustee: Joanne Seppala
- Trustee: Diane Kut

Scott Kenney has held the Township Supervisor position since August 2019. Mr. Kenney’s responsibilities include managing the general activities of the Township, including the operation and maintenance of the township’s recreational facilities; however, the Township Board as a whole has the final say in what recreation facilities will be provided and funded, accept grant funds, as well as the amount of money that will be invested for its operation and maintenance.

The Township has five-person Recreation Committee which consists of three Township Residents and two Board members. The three Township residents are appointed to the Recreation Committee by the Township Board. The Committee meets a minimum of four times per year and has the ability to schedule additional meetings if necessary.

The Township’s Public Works Department currently operates and maintains various Township functions including the sewer, water and Township’s recreational facilities. The Department of Public Works consists of a three-person crew, which includes a public works foreman who reports directly to the Township Supervisor.

For the Township’s 2019-20 fiscal year, there is approximately $25,483 allocated to the operation and maintenance of the Township’s recreational facilities. The majority of these funds are used for the operation and maintenance of Gibson Lake Park and maintenance and snow plowing the Township’s non-motorized trails. These funds come out of the Township’s general fund which is supported by property tax dollars. These funds are primarily committed to lawn maintenance, trash collection, supplies, and utilities.

In addition to the Department of Public Works, Crystal Falls Township also relies on volunteers from Crystal Falls Township and from neighboring Hematite Township for help throughout the year including spring and fall cleanup at Gibson Lake Park. The volunteers are also encouraged
to provide ideas on what type of improvements should be made at the park, and often do so by relaying their ideas to the Public Recreation Resource Group and/or the Township Board. The Township also regularly looks to the local schools for student employees. These students serve as life guard and provide general cleaning and light maintenance. In addition, the Township has worked with local Community Schools Programs to provide swimming lessons and also plan to continue to encourage the schools to take advantage of the Gibson Lake Park in the future for school picnics and nature field trips.
3. Inventory of Existing Parks, Natural Areas and Recreation Facilities

Figure 2 located in Appendix A indicates the location of the existing recreational facilities within the Township. This map also shows the location of some of the proposed recreational sites, these are discussed in more detail in the following sections.

3.1 Existing Facilities

3.1.1 Gibson Lake Park

Gibson Lake Park is a small community park that is located in Crystal Falls Township. It encompasses about 15 acres of land and has approximately 2,170 feet of frontage on Gibson Lake. The park serves the eastern half of Iron County which includes the Townships of Crystal Falls, Hematite, Mansfield, and Mastodon, along with the City of Crystal Falls. Figure 3 located in Appendix A shows the Site Plan of Gibson Lake Park, which is located off U.S. Highway 141 on Gibson Park Road.

Gibson Lake Park is primarily used for swimming as it is located on the south shore of Gibson Lake. The park was recently upgraded using a DNR Trust Fund Grant to update the park's changing/restroom facility, pavilion, playground equipment, fishing pier, campsites, and other site amenities. The park contains a sandy beach with a floating dock which many residents from surrounding communities as well as Crystal Falls Township utilize this beach for sun bathing and swimming during the summer months. The changing house and restroom facility are located near the beach and a pavilion is also located on the park grounds that can serve as a spot for picnics and family gatherings. Picnic tables and grills are also located throughout the park. There is also some playground equipment available at the park for children to enjoy. All of the park features are located within close proximity to each other which easily allows families to utilize multiple park features.

The major focus of the improvements project was to update outdated facilities and improve the accessibility of the park. An evaluation of the park completed by GEI Consultants of Michigan, P.C. (GEI) resulted in a ranking of (3) where most of the facility meets the 2010 ADA Standards for Accessible Design. Remaining issues that need to be addressed to make the entire site accessible include accessible paths that link all features in the park and general accessibility improvements at the boat launch.

3.1.2 Heritage Non-Motorized Trail

The Heritage Non-Motorized Trail is part of a regional trail system that is under development within Iron County. The overall goal is to construct a trail from the City of Crystal Falls to the
City of Iron River to connect to the Apple Blossom Trail. The proposed trail system will include an existing trail that starts at the Paint River Boardwalk located on the east side of the Paint River in the City of Crystal Falls and continues on to a trail that was constructed along Highway US-2 in Crystal Falls Township. The Township’s portion of the existing trail starts at the boundary with the City of Crystal Falls near the intersection of Highway US-2 and Park Street and continues west along US-2 to Donahue Park located on Fortune Lake. The existing trail consists of concrete and asphalt pavement ranging in width from 5 to 10 feet. There are numerous resting areas that include benches and a portion of the trail is lighted. An accessibility evaluation conducted by GEI resulted in an accessibility ranking of (4) in which all of the existing features meet the 2010 ADA Standards for Accessible Design.

3.1.3 Donahue Park

In 2014 the Township acquired a portion of land (~0.26 acres, ~165 feet of frontage) on the northeast corner of First Fortune Lake between Resort Drive and Highway US-2; see Figure 4 in Appendix A. Named after the family that passed the property on to the Township, the parcel has been historically used a boat launch for small motorized boats along with canoes and kayaks. Since the Township acquired the property the launch has been modified to only allow the launch of canoes, kayaks, or other small non-motorized watercrafts. The access drive and boat launch are gravel and there is limited parking onsite. Recent improvements to the site include the addition of picnic tables, benches, a grill, and a fishing access walkway. An accessibility evaluation conducted by GEI resulted in a ranking of (1) where none of the existing features meet the 2010 ADA Standards for Accessible Design.

3.1.4 Crystella Ski Hill

Crystella Ski Hill is a small, two run ski hill located just south of Ski Hill Road and is located on land jointly owned by Crystal Falls Township and the City of Crystal Falls. The facility is operated by the Crystella Recreation Association which is a non-profit organization made up of local residents who would like to see the ski hill thrive. The Township owns some of the land that the ski hill occupies while the City owns the remaining section of land as well as the chalet. The Township has long been a partner in the operation of the ski hill and has contributed funds and services to help ensure the continued operation of the ski hill. Users include residents from the eastern half of Iron County which includes the City of Crystal Falls and the Townships of Crystal Falls, Hematite, Mansfield, and Mastodon. A Site Plan showing the location of the existing facilities at the ski hill is located on Figure 5 of Appendix A.

Skiing, snowboarding, and ice skating take place at the Crystella Ski Hill during the winter months. Both hills are serviced by tow ropes with small outbuildings that house the motors which run the tow ropes with two additional outbuildings for housing the tow rope operators. The smaller tow is located near the ski chalet and serves the smaller hill, which has a vertical drop of 34 feet and a run length of approximately 300 feet. The larger hill has an approximate vertical drop of 96 feet and a run length of approximately 700 feet. The ski hill operates as
weather conditions permit. The hill is open to the public with a minimal fee charged for access. An ice rink is located on-site as well. There is also a main chalet that houses restrooms, a concession stand, pool table, and a place to rest and warm up.

An accessibility evaluation conducted by GEI resulted in a ranking of (1) where none of the existing features meet the 2010 ADA Standards for Accessible Design.

### 3.2 DNR Recreation Grants Inventory

#### 3.2.1 Gibson Lake Park Improvements (TF08-058)

The Township received a Michigan Natural Resources Trust Fund Grant for site improvements at Gibson Lake Park. The project which was completed in 2011 included a grant of $179,500 along with $77,000 of in-kind matching funds for site improvements. These improvements included the construction of a new restroom/changing facility, pavilion, fishing pier, campsites, playground equipment, basketball court, picnic tables, grills, accessible site walkways, and boat launch and parking improvements.

See Appendix B for the completed Post-Completion Self-Certification Report on Gibson Lake Park.

#### 3.2.2 DNR Heritage Trail Extension (TF17-0009)

The Township received a Michigan Natural Resources Trust Fund Grant for the extension of the Township’s Heritage Trail. The project which was completed in 2019 included a grant of $300,000 along with $274,600 of in-kind matching funds and donated materials for the construction of 9,880 feet of 8-foot wide paved non-motorized trail. The trail extension is routed along the south side of Highway US-2 to the Township’s Donahue Park located on Fortune Lake.

See Appendix B for the completed Post-Completion Self-Certification Report on the Heritage Trail.
4. **Description of the Planning and Public Input Process**

There were multiple methods used for planning and public input for this recreation plan which include the following:

- The Township Board reviewed the Recreation Plan along with the comments that were received during development of previous versions of this plan. The public recommendations and goals identified in this original plan that were not previously accomplished were carried forward in the current Recreation Plan and modified based on the work completed at these sites, changing goals and priorities associated with recreation within the Township, and public comments received during the development of this plan.

- Public input was obtained by the Township during a Township Strategic Planning Session. This session included members of the Township Board and residents of the Township. The workshop focused on gathering information on what types of recreational activities the Township should consider pursuing.

- A draft copy of the Recreation Plan is available for review and comment at the Crystal Falls Township Hall, and on the Crystal Falls Township webpage (www.crystalfallstownship.org). The draft copy was available for xx days prior to the Public Hearing.

- A Public Hearing will be held at the Township Hall on January 14, 2020 to discuss the draft plan and gather further public input on the Recreational Plan and opportunities within the Township. An advertisement was placed in the Iron County Reporter notifying the public of the Public Hearing.
5. Goals and Objectives

Generally, recreational opportunities available to Crystal Falls Township must factor diverse ages and interests within the community which is typical of most communities. Based on the latest Census data, the median age of the Township was 55.5 years with a Median Household Income of $44,091. Census data indicates the total population of Township is 1,743 residents. Of that population, 16% are ages 0-19 years (school age), 43% are between 20-64 years (working age), and 41% are over 64 years (retirement age).

The overall goal of the Township is to improve the recreational facilities and opportunities that the Township can offer to its residents and tourists who visit the area. While some of the existing facilities have been recently upgraded, there are still some that are outdated and in need of repairs and improvements. Additionally, the Township would like to continue to expand the number and types of recreational facilities that are offered. A priority in the Township, as well as throughout Iron County is to expand and connect the non-motorized trail system. Also, the Township would like to see all of its facilities meet ADA guidelines and be available for people with all abilities. Below is a summary of the goals and objectives of the Township Recreation Plan.

Goal 1: To increase the diversity of types of recreational opportunities within the Township that its residents as well as visitors can use.

Objective 1: Develop various nature trails that can be utilized year-round for viewing and enjoying the areas natural resources as well as providing options for active opportunities and environmental education. This would include walking, cross country skiing, and snowshoeing.

This goal is based on public input from past Township recreation plans and has been carried forward as a goal for this plan. Current public input at the Township’s Strategic Planning Session indicated that that increasing the types of natural recreational opportunities such as cross-country skiing, snowshoeing, and mountain biking trails along with nature water is important.

Goal 2: To improve access to local natural resources such as woodlands, lakes and rivers so people of all ages and abilities can enjoy them.

Objective 2A: Continue to improve parking and general access to Donahue Park including the development of a parking area, upgrades to the boat and canoe/kayak launch area, the addition of a potential water trail, and other general site improvements.
Objective 2B: Continue to make accessibility improvements at Gibson Lake Park, which would include additional accessible paths that link all features on the site and general accessibility improvements to the boat launch area.

Objective 2C: Develop a network of Nature Trails on Township owned property that will allow residents access and areas to hike, picnic, and view local plant and wildlife. These areas can also be used during the winter months as snowshoe and cross country ski trails.

*Based on public hearing and responses from the community survey, Township residents felt that increasing recreational opportunities that involved local natural resources was important. The Township is in good position to accomplish this due to various Township parks and properties located in areas that will allow people to take advantage of local natural resources such as lakes, river, and forests.*

Goal 3: To expand and develop a regional non-motorized trail system that will allow people the opportunity to safely walk, run, or bike throughout the area.

Objective 3: Expand the existing non-motorized trail system in the Township to extend to Bewabic State Park and potentially continue on to the Heritage Trail at Pentoga Park and the City of Iron River’s Apple Blossom Trail. Other future plans include the development of a trail that would connect the Township’s Gibson Lake Park to the Heritage Trail system.

*The addition and expansion of non-motorized trails has been a popular subject lately with the recent completion of the trail extension. Public use and interest and use has been high and comments indicate that these trails are commonly used and residents see a need for expansion to the trail system and potentially looks to use these trails year round as cross country skiing or snowshoeing trails.*

The goals and objectives listed above are aimed at creating a fun, safe place for people of all ages and abilities to enjoy. With the population of the Township increasing, it is important to make the facilities barrier-free and accessible for everyone. The improvements listed will potentially also attract tourists from other areas to enjoy the opportunities that Crystal Falls Township can present.
6. Action Program

To meet the recreational goals and objectives of the Township, a number of recreational enhancement opportunities have been identified. These opportunities were identified through the public information and planning process that was conducted during the development of this plan. The completion of these opportunities depends heavily on the availability of funds. It is expected that the Township will apply for grant funding for the completion of these projects. These grant funds when combined with budgeted funding as well as donations of funds, materials, and/or labor are expected to fund recreation improvements within the Township. Below is a list and brief description of the proposed improvements.

1. Heritage Non-Motorized Trail Expansion
   The Township would like to extend and expand its network of non-motorized trails within the Township. There are multiple opportunities for expansion that would be completed during separate phases as described below:

   - Phase 1A would be to extend the trail from its current ending location in Donahue Park westward to Bewabic State Park. This phase of the trail expansion will be primarily located along Highway US-2 and would consist of an 8’ wide asphalt paved trail with associated rest areas, signage, and road crossings. The location of the proposed trail is shown on Figure 2 located in Appendix A.

   - Phase 2 of the trail extension would involve the construction of a non-motorized trail from Bewabic State Park to Pentoga Park located on Chicagon Lake. This trail extension may require the acquisition of some property to make it feasible and would be located along Pentoga Trail. This section of trail would also likely be partially located in neighboring Townships along with Crystal Falls Township and would require a joint effort between Township’s and Iron County to complete.

   - Potential Funding Sources:
     - DNR Michigan Natural Resources Trust Fund (MNRTF) Recreation Grants
     - DNR Trail Fund Grants
     - MDOT Transpiration Enhancement
     - Local Funding
     - Community Donations

2. Donahue Park Site Improvements
The Township would like to make site improvements to Donahue Park located on Fortune Lake that include improvements to the parking area the addition of additional picnic tables, grills, benches, and other access improvements to enhance the usefulness of this area and provide additional access to the lake and surrounding natural resources. This would also include incorporating Donahue Park into the water trail head site for a water trail through the Fortune Lakes.

- Potential Funding Sources:
  - DNR Michigan Natural Resources Trust Fund (MNRTF) Recreation Grants
  - Michigan Land and Water Conservation Fund (LWCF) Grants
  - Local Funding
  - Community Donations

3. Nature Trails
Crystal Falls Township currently owns approximately 80 acres along Paint River Road just west of the Paint River; see Figure 2 located in Appendix A for the proposed location. The property is currently undeveloped, wooded land with access provided by Paint River Road. The Township would like to develop a series of nature trails that would be utilized for hiking during the spring, summer, and fall and snowshoeing and cross country skiing during the winter. Improvements to the property would include the development of a parking area and trail head along with a series of looped trails for differing abilities. The proposed trails would wind through the existing wooded property and provide a natural resource based recreation opportunity for all four seasons. Informational signage would also be proposed to be added that would identify common species of plants and animals.

- Potential Funding Sources:
  - DNR MNRTF Recreation Grants
  - Local Funding
  - Community Donations

4. Gibson Lak Park Improvements
Although there have been significant improvements at Gibson Lake Park not that long ago, additional improvements have been discussed which include the development of additional campsites, boat launch improvements, site accessibility improvements and accessible trails linking the site.

- Potential Funding Sources:
  - DNR MNRTF Recreation Grants
  - DNR Recreation Passport Grants
  - Michigan LWCF Grants
5. **Gibson Lake Park Non-Motorized Trail**

Another addition to the Township’s non-motorized trail system is the addition of a trail connecting the Heritage Trail near the intersection of Highways US-2 and US-141 to Gibson Lake Park. The proposed trail would be routed along M-141 approximately 9 miles to Gibson Lake Park. Similar to the Heritage Trail this trail would provide another option for those seeking opportunities to walk, run, or bike on a safe, non-motorized designated trail. This proposed trail is shown in Figure 2 located in Appendix A.

- Potential Funding Sources:
  - DNR MNRTF Recreation Grants
  - DNR Trail Fund Grants
  - MDOT Transpiration Enhancement
  - Local Funding
  - Community Donations

6. **Crystella Ski Hill Improvements**

Proposed improvements to the Ski Hill include remodeling the existing site and facilities to meet ADA accessibility requirements as well as continuing improvements to the existing structures for energy efficiency and site improvements to improve drainage, parking, and general access. Plans also include expanding the on-site cross country ski trails and mountain bike trails, adding a covered shelter over the existing ice skating area, add infrastructure to allow for the addition of snow making equipment, and acquiring grooming equipment for the hill. It is likely that improvements to the ski hill will be accomplished during multiple phases as funds and the opportunity for donated material and services come available.

- Potential Funding Sources:
  - DNR MNRTF Recreation Grants
  - DNR Recreation Passport Grants
  - Local Funding
  - Community Donations

7. **Dog Park**

A proposed addition to the Township’s recreational inventory includes the addition of a dog park. A dog park would allow for a safe place residents’ can bring their pets for exercise and to enjoy the outdoors. Current Township owned property along the Paint River or other locations could be utilized for this and could tie into proposed nature walks.
8. ORV/Snowmobile Trail Development/Acquisition

Proposed improvements include improving trail connections to local business districts, existing trail, and surrounding communities along with the improving the conditions of existing trails. This may require the need to acquire property or easements as necessary to provide connections from surrounding motorized trail systems.

- Potential Funding Sources:
  - DNR Snowmobile Trail Improvement Program
  - DNR Off-Road Vehicle Trail Improvement Program
  - DNR MNRTF Recreation Grants
  - DNR Recreation Passport Grants
  - Local Funding
  - Community Donations
Appendix A

Maps and Figures
Appendix B

Post-Completion Self-Certification Reports

- Gibson Lake Park
- Heritage Trail
TO BE INCLUDED IN FINAL DRAFT
Appendix C

Public Input Process
November 13, 2019

A Special meeting was held on Tuesday, November 12, 2019 at 6 p.m. All board members were present. There were 6 public attendees.
The purpose of the meeting was to have a public workshop to hold discussions concerning the updating of the Township’s Recreation Plan and to construct a Strategic Plan for the long-term and short term planning of the Township along with reviewing plans already in place.

**INPUT FROM PUBLIC for STRATEGIC PLAN:** Review of some of the Township’s plans already in place was discussed. Public comments regarding Infrastructure, Essential Services, Recreation/Quality of Life and Economic Development were suggested by Joe Chavis, Dave Grodin, Steven Fabbri and Board Members. Multiple suggestions for improvements to our Township were discussed throughout the meeting by all present.

**INPUT for RECREATION PLAN:** Robb Anderson from GEI was present to inform and hold discussions concerning the updating of the Township’s Recreation Plan. Discussion were held with the public and Board Members regarding their input and recommendations for the Recreation Plan.

Motion by Seppala, supported by Ketola to adjourn the meeting. All ayes. Motion carried. Meeting adjourned at 7:25 p.m.

Nancy Niemi/Clerk
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Appendix D

Resolution of Adoption
TO BE INCLUDED IN FINAL DRAFT
Appendix E

Copy of Transmittal Letters to Planning Agencies
TO BE INCLUDED IN FINAL DRAFT